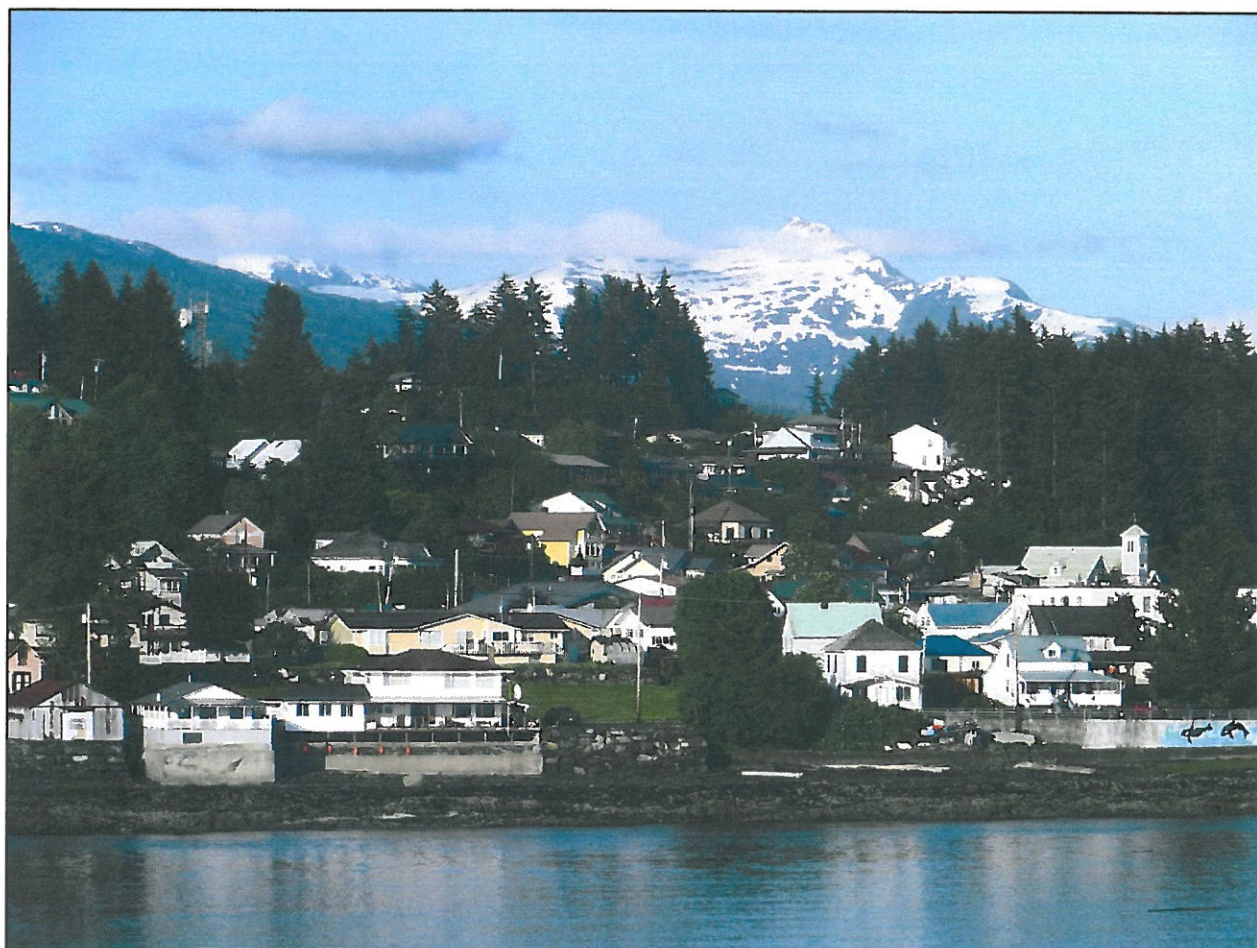


Wrangell



Coordinated Public Transit-Human Services Transportation Plan

Southeast Senior Services/Catholic Community Service

2017

Wrangell Coordinated Plan

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I. Introduction/Executive Summary

The City and Borough of Wrangell is a borough in the U.S. state of Alaska. As of the 2010 census the population was 2,369. Incorporated as a Unified Home Rule Borough on May 30, 2008, Wrangell was previously a city in the Wrangell-Petersburg Census Area. Its Tlingit name is *Ƙaachx̄aana.áak'w*. The Tlingit people residing in the Wrangell area, who were there centuries before Europeans, call themselves the *Shtax'héen Ƙwáan* after the nearby Stikine River.

The intent of this plan is to document the efforts of our community to coordinate transportation for our residents, especially the elderly and individuals with a disability. In order to be eligible for Federal Transit Administration (FTA) or Alaska Mental Health Trust funds through the Alaska DOT&PF Alaska Community Transit office (ACT), projects must be derived from a locally developed coordinated plan. These funding sources focus on the transportation needs of disadvantaged persons and those with special transportation needs that cannot be met through traditional personal automobile or public transportation means. The coordinated plan identifies existing transportation providers, unmet transportation needs and duplications in human service and public transit service. The plan also identifies goals and strategies to decrease duplication, address the gaps in service, and provide better transportation options for our community.

In 2007, Southeast Senior Services, as the potential grantee, used the Limited Coordination Communities' Public Transit-Human Services Transportation Plan for Select Rural Alaska Communities which was developed for the Alaska Department of Transportation & Public Facilities (DOT&PF). Starting fiscal year 2007, projects funded through the Federal Transit Administration 5310 program are required to be derived from a locally developed, coordinated public transit-human services transportation plan.

In October 25, 2017, Southeast Senior Services hosted a community transportation meeting at the Wrangell Senior Center toward the goal of developing the local plan. Representatives from the City and Borough of Wrangell, the Wrangell Cooperative Association (local tribal organization), Southeast Senior Services, the local radio station, and the senior citizen community were present. The group decided that a replacement vehicle for the senior center is needed and the Borough Manager agreed to propose a supporting resolution to the governing body. Southeast Senior Services was determined as the only agency which had submitted the required Intent to Apply to Alaska DOT&PF and plans to submit an application for a replacement vehicle.

II. Community Information

A) Location

The Municipality and Borough of Wrangell is located on the northwest edge of Wrangell Island in Southeast Alaska. Wrangell faces the Zimovia Strait, a few miles southwest of the mouth of the Stikine River Delta. Wrangell is 89 miles northwest of Ketchikan, or 6 hours by ferry, and 155 miles south of Juneau.

The central (urban) part of Wrangell is located at [56°28'15"N 132°22'36"W](#) [56.47083°N 132.37667°W](#), in the northwest corner of [Wrangell Island](#), whereas the borough now encompasses the entire eastern half of the former Wrangell-Petersburg Census Area, in addition to the area around [Meyers Chuck](#), which was formerly in the [Prince of Wales-Outer Ketchikan Census Area](#). It also includes [Thoms Place](#), a former [census-designated place](#) on Wrangell Island.^[6]

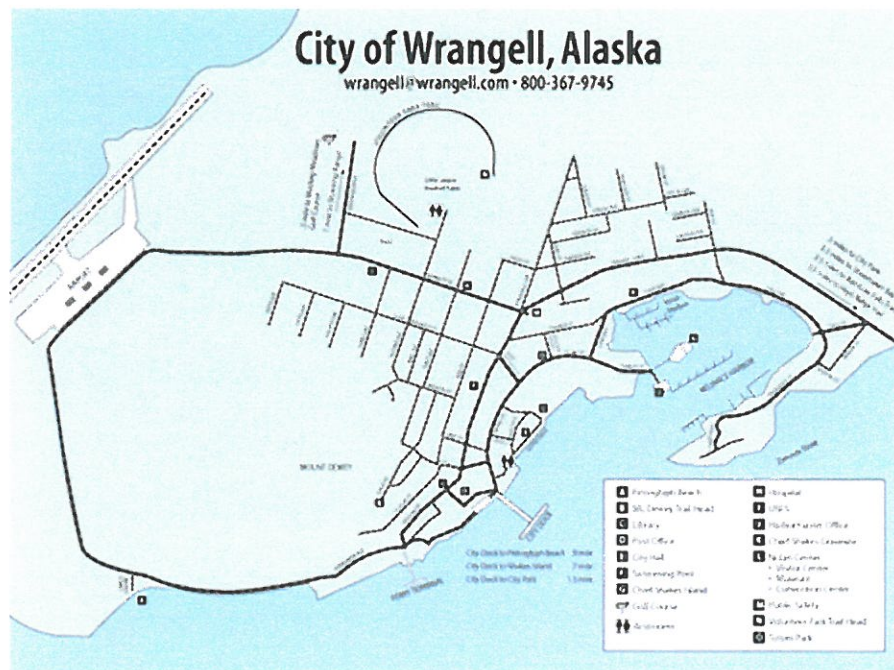
Wrangell is in the maritime climatic zone and experiences cool summers, mild winters, and year-round rainfall. Summer temperatures typically range from 42 to 64; winter temperatures range from 21 to 44. Average annual precipitation is 82 inches, including 64 inches of snowfall. Fog is common from September through December.

B) Population

Population of Service Area

According to the U.S. Census Bureau, 2011-2015 American Community Survey 5-Year Estimates, the population in Wrangell is 2,387.

C) Map of Community



III. Assessment of Available Resources & Services

A) Coordination Working Group

The Wrangell Transportation Group is composed of members of the Borough government, non-profits, tribal government, community leaders, and interested citizens. A public meeting was held on October 25, 2017 at the Wrangell Senior Center in Wrangell for citizens interested in transportation to discuss existing transportation conditions and needs in Wrangell.

The following people took part in the transportation planning meeting on October 25, 2017.

Andrea Larson

George Joseph

David Joseph

Lisa Von Barga

Betty and Dwight Keegan

Lizzy Cabot, WCA transportation planner

Bill Willard, WCA

June Leffler, reporter with KSTK (NPR)

Coordination would not be possible without a group effort. Our community has come together to pool our resources and work as a team to provide enhanced mobility for our seniors and individuals with disabilities.

B) Current Transportation Options

Wrangell is accessible by air and water. The State-owned 6,000' long by 150' wide paved lighted runway enables jet service. The airport is on the back side of the island about a mile from town and is walkable. Alaska Airlines owns the plane service (Jets x 2) and the State owns the airport. A seaplane base is adjacent to the runway. Scheduled air taxi services are also available. The marine facilities include a breakwater, deep draft dock, State Ferry terminal, two small boat harbors with 498 slips, and boat loach. Freight arrives by barge, ship, ferry, and cargo plane.

Community members travel around town to stores for groceries, shopping for clothes, etc. For getting accessing community resources, seniors use the senior center van service during Monday through Friday, 9:00 am-2:30 pm. For major medical, major shopping trips, vacations, citizens use the ferry (State owned) or by Alaska Airlines.

The following existing transportation assets in Wrangell include:

- The Wrangell Senior Center has one wheelchair accessible eight passenger van. The Senior Center van is a four wheel drive vehicle, which is a necessity in the winter.
- The Etolin Bus Company has four school busses, one 10 passenger van, and one 25 passenger air porter.
- The public school district has one Excursion 10 passenger and one 8 passenger van.
- Alaska Waters has one 10 passenger van.
- Local churches offer transportation on Sundays by appointment.
- Northern Lights Taxi offers transportation for a fare.
- The Hospital /Long Term Care has one wheelchair accessible van.
- Headstart has one small bus.
- The Wrangell Volunteer Fire Department has two ambulances and one crew/equipment truck.

C) Inventory of Available Resources and Services

Vehicle Inventory:

Year	Make, Model	Status	Condition	Seating	Wheelchair Y/N	Owner of Vehicle
2009	Ford	Full-time	Fair	8	Y	CCS/SESS

Services Inventory:

Agency	Clients	Operating Days	Operating Hours	Annual Vehicle Miles*	Annual Passenger Trips*	Destinations
CCS/SESS	Seniors	Monday-Friday	9 a.m. to 2:30 p.m.	FY17: 7,880.2	FY17: 2,077	Anywhere within Wrangell

*Estimated or actual

IV. Assessment of Transportation Needs

A) Demographics

FTA defines a “coordinated public transit-human service transportation plan” as a plan that “identifies the transportation needs of individuals with disabilities, older adults, and people with low incomes, that provide strategies for meeting those local needs, and prioritizes transportation services for funding and implementation.” The following tables depict detailed demographics of these group types for Wrangell.

Table 1

Community Demographics	
2015 Population	2,387
Population 65 and over	516
Percent Population 65 and older	21.6
Per Capita Income	\$ 30,089
Median Family Income	\$ 66,964
Median Household Income	\$ 48,603
Persons in Poverty	282
Percent Below Poverty	11.8%

Source: U.S. Census Bureau, 2011-2015 American Community Survey 5-Year Estimates

Table 2

Household Income	
Total Incomes:	
Less than \$10,000	5.1%
\$10,000 to \$14,999	6.8%
\$15,000 to \$24,999	14.1%
\$25,000 to \$34,999	9.8%
\$35,000 to \$49,999	15.1%
\$50,000 to \$74,999	17.4%
\$75,000 to \$99,999	14.4%
\$100,000 to \$149,999	10.6%
\$150,000 to \$199,999	3.8%
\$200,000 or more	2.9%

Source: U.S. Census Bureau, 2011-2015 American Community Survey 5-Year Estimates

Table 3

Commuting to Work	
Workers 16 years and over	1,025
Car, truck, van – drove alone	600
Car, truck, van – carpooled	122
Public transportation (excluding taxi)	8
Walked	190
Other means	43
Worked at home	62

Source: U.S. Census Bureau, 2011-2015 American Community Survey 5-Year Estimates

Table 4

Household by Type	
Total Households	1,127
Households with individuals 65 years and over	321
Percent Households with individuals 65 years and older	28.5%
Average household size	2.23
Average family size	2.82

Source: U.S. Census Bureau, 2011-2015 American Community Survey 5-Year Estimates

Table 5: U.S. Department of Health and Human Services Poverty Guidelines, 2016

Size of Family Unit	48 Contiguous States and D.C.	Alaska	Hawaii
1	Info unavailable	\$ 11,880	Info unavailable
2	Info unavailable	\$ 16,020	Info unavailable
3	Info unavailable	\$ 20,160	Info unavailable
4	Info unavailable	\$ 24,300	Info unavailable
5	Info unavailable	\$ 28,440	Info unavailable
6	Info unavailable	\$ 32,580	Info unavailable
For each additional person, add	Info unavailable	\$ 5,200	Info unavailable

Source: Federal Register, Computations for the 2016 Poverty Guidelines April 25, 2016

B) Gaps in Service

There is no public transportation system in Wrangell and limited escort services available for those who require it. Local senior citizens, age 60 and older, are able to access community resources through the senior center transportation service, resources such as the grocery store, airport, post office, senior center, clinic and the hospital. The village elders’ transportation needs are met in the same manner as all seniors. People are allowed to make multiple stops, and people are able to get help with shopping bags, luggage, or similar packages when using senior center services. The senior van is available 9 a.m. through 2:30 p.m. Monday – Friday, or by pre-arrangement if the need arises. During these hours, the senior center is able to meet the demand for transportation by local seniors. These services are provided without fare, although contributions toward the cost of the ride are encouraged. When the senior center is closed, there is no exclusive transportation available for seniors. The local taxi company is available 6 a.m. through 2:00 a.m. and is also available on the weekends. Fares are charged for taxi passengers. People with disabilities under the age of 60 are able to access senior center transportation if their rides are paid by Medicaid Waiver.

The recent transportation meeting indicated that there is a need for more hours of transportation for local seniors and that it is time to replace the aging senior center vehicle.

V. Goal & Strategies

GOAL 1:	Maintain existing transportation services for seniors in a safe and reliable vehicle.			
	STRATEGY	ACTION	PROGRESS	NOTES
1.1:	Obtain a replacement vehicle	Submit application for DOT grant funding	Coordinated Plan Finalized	
1.2:	Obtain a replacement vehicle	Purchase replacement vehicle	Pending grant award	
1.3:				

GOAL 2:	Expand hours of senior center transportation services.			
	STRATEGY	ACTION	PROGRESS	NOTES
2.1:	Assess senior needs regarding days/hours needed	Conduct needs assessment	Site manager will follow up	
2.2:	Seek new grant options	Research grant options available	Coordinator will follow up	
2.3:				

VI. Priority of Projects

Priority	Project	Goal, Strategy
1	Purchase replacement vehicle for the Wrangell Senior Center.	1.1

VII. Appendix



PLEASE JOIN US

Coordinated Public Transit-Human Services Transportation Plan Meeting

<u>Date:</u>	Wednesday October 25 th
<u>Time:</u>	5:00 p.m. - 6:00 p.m.
<u>Location:</u>	Wrangell Senior Center, 105 Church Street Wrangell, Alaska
<u>Purpose:</u>	To discuss the transportation needs of senior citizens and people with disabilities living in Wrangell. Who Should Attend? All interested citizens are invited! Everyone's input is needed. Refreshments will be served.
<u>Contact Information:</u>	"George" Joseph, Site Manager (907) 874-2066

For more information or feasible accommodations, please contact Andrea Larson, Transportation Coordinator, at (907)463-6159 and andrea.larson@ccsjuneau.org

NOTICE OF PUBLIC MEETING

Catholic Community Service, a non-profit corporation, invites the general public, and all transportation providers in Wrangell, to attend a Wrangell Human Services Coordinated Transportation public meeting on Wednesday, October 25, 2017 from 5:00 p.m. – 6:00 p.m. at the Wrangell Senior Center, 105 Church Street.

The main activity of this meeting is for community members to discuss what human services transportation services are needed in Wrangell.

Additionally, the input from this public meeting will help create the Wrangell Human Services Coordinated Transportation Plan that will also be used to apply for the Alaska Department of Transportation grant. The DOT grant funds 80% of the cost to replace the Wrangell Senior Center's wheel-chair lift vehicle.

To obtain a draft copy of the Coordinated Plan, prior to the meeting, please contact Andrea Larson at (907) 463-6159 or "George" Joseph at the Wrangell Senior Center (907) 874-2066.



COMMUNITY COORDINATED TRANSPORTATION PLAN MEETING

AGENDA

Wednesday, October
25th

5:00 p.m.-6:00 p.m.

Wrangell Senior
Center, 105 Church
Street

- Welcome and Agenda Review
- Introductions
- Coordination Meeting Overview
 - Federal and AKDOT Plan Requirements
 - State and Federal Grant Programs
- Community Assessment and Strategies Development
 - Coordinated Service Element
 - Inventory of Available Resources/Services
 - Assessment of Needs
 - Gaps in Service
 - Strategies to address needs and gaps
 - Priority List of Projects
- Feedback, Suggestions, Comments
- Adjournment

Wrangell Coordinated Transportation Plan Meeting
October 25, 2017 Minutes
Wrangell Senior Center

Welcome and Agenda Review: The meeting was opened at 5:05 pm by Andrea Larson, NTS Regional Coordinator with Southeast Senior Services/Catholic Community Service, who welcomed attendees and distributed copies of the meeting agenda.

Introductions: Each attendee introduced him/her self, identified the agency they represent, and signed in. Present at the meeting were Andrea Larson, Sharlene "George" Joseph (Senior Center Manager), David Joseph (Senior Center Driver), Wrangell Borough Manager Lisa Von Barga, Wrangell Cooperative Association (WCA) Transportation Planner Lizzy Cabot, Bill Willard, also of WCA, June Leffler, of KSTK Public Radio, Betty and Dwight Keegan, senior citizen advocates.

Purpose of the meeting: Andrea explained that Catholic Community Service is seeking funds to purchase a new vehicle for the senior center. The current vehicle is scheduled for replacement and the senior center wants to be able to continue to provide safe and reliable transportation for local seniors.

Coordination Meeting Overview: Andrea explained that both the Federal and State governments require that each community have a coordinated transportation plan in order to qualify for funding. To apply for a Human Services Grant from the Alaska Department of Transportation, for example, there must be a current coordinated transportation plan in place. This meeting is an important part of developing Wrangell's coordinated transportation plan. The Federal Transit Administration (FTA) provides 5310 funding to serve citizens who are elderly or disabled. The State of Alaska Mental Health Trust Authority also provides funding to support transportation for its beneficiaries, such as people with Alzheimer's disease or other types of dementia. The Alaska State Legislature may provide additional General Funds to help meet Alaska's transit needs.

Coordinated Service Element: Coordination is the goal—to make the most of limited government dollars, we are expected to share resources. Lisa Von Barga, Borough Manager, asked about the possibility of coordinating with the local cab company, in regard to 5310. Andrea agreed to look into the possibility of coordination with the local cab company.

Inventory of Available Resources and Services: Andrea explained that in the transportation plan, we must identify who in Wrangell is currently providing transportation within the Borough and who benefits from the transportation. We must also take an inventory of how many vehicles are owned by various public transportation providers in Wrangell and if any of them are wheelchair lift-equipped.

Dwight Keegan, senior center participant, said that he and his wife rely heavily on the senior van since his recent accident which left him unable to drive. Site Manager "George" Joseph stated that the senior van currently runs 5.5 hours a day, Monday – Friday. Rides for people with disabilities under the age of 60 are available for those whose rides are paid for by Medicaid Waiver. The senior center has one wheelchair lift-equipped vehicle (2009 with over 63,000 miles on it). Driver David Joseph said that the senior center drivers are the eyes and ears of the community and pay attention to make sure seniors are doing okay. George said that SEARHC has vehicles. The hospital/long term care has one lift-equipped vehicle. There is also the cab company. George also said there is a free grocery delivery service in town.

Gaps in Service: Andrea asked the group what are the gaps in service. Betty Keegan expressed that the senior van needs to extend hours of service, and perhaps add an additional day of service on the weekends. She said it would be nice to have transportation available for three hours per day on Saturdays so people could attend community events.

Strategies to address needs and gaps: George expressed that fundraising can help raise money for van. Lisa Von Barga asked what other grants could be applied for within DOT and Andrea offered to find out what other grants were available to apply for. Betty Keegan said The Walker Foundation, formed by local citizen Mark Walker, has over 3.8 million dollars for use in health care service in Wrangell. It's a new reserve fund. The Walker trust was set up from sale of AICS to SEARHC.

Andrea asked, "What are the current transportation needs in the community?" Continued safe and reliable transportation for local seniors through replacement of the aging senior center vehicle is important. The group also expressed a desire for extended hours for the senior van.

Priority List of Projects: Andrea asked if any other agencies (other than Catholic Community Service on behalf of the Wrangell Senior Center) submitted an Intent to Apply and the answer was no. The Intent to Apply is a requirement of the Alaska DOT grant. The consensus of the group was to make replacement of the senior center vehicle top priority.

Andrea asked if there were any additional suggestions or comments before adjourning the meeting and there were none. She thanked everyone for coming today and the meeting was adjourned at 6:15 pm.

Minutes written by Andrea Larson

Locally Developed Coordination Plan Meeting Participant List

Plan Area (community):	Wrangell
Date of Meeting(s):	October 25, 2017
Coordination Plan Contact Name(s):	Andrea Larson

NAME	ORGANIZATION NAME	ADDRESS AND PHONE NUMBER	E-MAIL ADDRESS
7 Betty and Dwight Ferguson family		907-874-3685	BdKeegan@ga.net
David JOSEPH	SENIOR CENTER DRIVER	907-305-0491	
Lizzy Cabot (Romane)	Wrangell Coop. Assoc. Transportation Planner	907-874-3077	lizcabot@wca-t.com
BILL WILLARD	WCA	907-874-3077	willard@wca-t.com
USA VONBARGEN	CBW		
LEANN VONBARGEN		907-874- 1184 ²³⁸¹	lvonbargen@wrangell.com
JUNE LEFFIELD	KCTK (NPR)	502-377-0438	June.Leffield@npr.com
Andrea Larson	CCS		
George Joseph	Wrangell Senior Center		

CITY AND BOROUGH OF WRANGELL, ALASKA
RESOLUTION No. 11-17-1385

A RESOLUTION OF THE ASSEMBLY OF THE CITY AND
BOROUGH OF WRANGELL, SUPPORTING THE WRANGELL
COORDINATED TRANSPORTATION PLAN TO BE SUBMITTED
TO THE STATE OF ALASKA DEPARTMENT OF
TRANSPORTATION & PUBLIC FACILITIES

WHEREAS, people with specialized transportation needs have right to mobility. Individuals with limited incomes and people with disabilities rely heavily, sometimes exclusively, on public and specialized transportation services to live independent and fulfilling lives. These services are essential for travel to work and medical appointments, to run essential errands, or to simply take advantage of social or cultural opportunities; and

WHEREAS, under MAP-21, projects funded by the Federal Transit Administration (FTA) Section 5310 Enhanced Mobility for Seniors and Individuals with Disabilities program must be included in a locally developed, coordinated public transit-human services transportation plan. The Alaska Department of Transportation and Public Facilities requires any human service transit projects funded by the Alaska Mental Health Trust to also be included in a coordinated public transit-human services transportation plan; and

WHEREAS, the FTA 5310 Enhanced Mobility of Seniors and Individuals with Disabilities Program provides operating and capital assistance funding to provide transit and purchase of services to private non-profit agencies, federally recognized tribes, and to qualifying local public bodies that provide specialized transportation services to elderly persons and to persons with disabilities; and

WHEREAS, Alaska Mental Health Trust provides grants to private non-profit agencies, federally recognized tribes, and to qualifying local public bodies that serve community transit needs of trust beneficiaries, namely Alaskans who experience mental illness; developmental disabilities; chronic alcoholism with psychosis; or Alzheimer's disease and related dementia through funding for operating assistance, purchase of services, capital and coordinated system transportation planning; and

WHEREAS, the local committee with participation by seniors, individuals with disabilities, representatives of public, private, and non-profit transportation and human services provides and participation by other members of the public met on October 24, 2017 and November 7, 2017; and

WHEREAS, the local committee reviewed and recommended through consensus the Wrangell Coordinated Plan with Project Priority the Purchase of a New Wheelchair Accessible Van be submitted to the State of Alaska Department of Transportation and Public Facilities.


NOW, THEREFORE, BE IT RESOLVED BY THE ASSEMBLY OF THE CITY AND BOROUGH OF WRANGELL, that:

SECTION 1: The Assembly of the City and Borough of Wrangell supports the local committee's Wrangell Coordinated Transportation Plan with Project Priority the Purchase of a New Wheelchair Accessible Van.

SECTION 2: This resolution takes effect immediately upon passage and approval.

PASSED AND APPROVED BY THE ASSEMBLY OF THE CITY AND BOROUGH OF WRANGELL, ALASKA, this 7th day of November, 2017.

CITY AND BOROUGH OF WRANGELL, ALASKA



Dave L. Jack, Mayor

ATTEST:


Kim Lane, MMC, Borough Clerk

